CCS COST NETWORK 2016 WORKSHOP

23-24 MARCH 2016

CAMBRIDGE, MASSACHUSETTS, USA

ORGANISED UNDER THE AEGIS OF THE:

CCS COST NETWORK INTERNATIONAL ENERGY AGENCY GREENHOUSE GAS PROGRAMME CHELTENHAM, UK

BY STEERING COMMITTEE MEMBERS:

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TABLE OF CONTENTS

AGENDA	1
PARTICIPANTS	2
INTRODUCTION	3
PRESENTATION SUMMARIES	4
Session 1: Framing the Issue	4
Session 2: Project Costs – Industrial Applications	4
Session 3: Project Costs – Power Applications	5
Session 4: CCS in the Context of Changing Electricity Markets	7
BREAK-OUT SESSION SUMMARIES	8
Session A. Reconciling Real and Estimated CCS Plant Costs	8
Session B. Challenges of CCS Cost Estimation and Financing	9
Session C. Making CCS More Competitive	10
PRESENTATIONS	13

AGENDA

Tuesday, March 22, 2016

8:00 Registration and Coffee:

Massachusetts of Institute Technology (MIT), Silverman Skyline Room, Building E14, Room 648

8:30 Introduction

9:00 Session 1: Framing the Issue (Chair: Howard Herzog, MIT)

- The Cost of CCS: A Review of Recent Studies (Ed Rubin, CMU)
- Methodology of a Detailed CCS Cost Study (Jeff Hoffmann, NETL)

10:30 Break

11:00 Session 2: Project Costs – Industrial Applications (Chair: John Davison, IEAGHG)

- Quest (Wilfried Maas, Shell)
- Illinois Basin/Decatur (Sallie Greenberg, Univ. of Illinois; Ray McKaskle, Trimeric)

12:30 Lunch

1:30 Session 3: Project Costs – Power Applications (Chair: George Booras, EPRI)

- Boundary Dam (Max Ball and Peter Versteeg, SaskPower, via teleconference)
- FutureGen 2.0 (Ken Humphreys, FutureGen 2.0)
- White Rose (Leigh Hackett, GE Power)

3:45 Break

4:15 Session 4: CCS in the context of changing electricity markets (Chair: Sean McCoy, LLNL)

- The value of flexible, firm capacity on a decarbonized grid (Andy Boston, Energy Research Partnership)
- Initial Respondents: Neil Kern (Duke Energy), Geoffrey Bongers (Gamma Energy Technology)

5:30 Adjourn

7:00 Dinner (sponsored by Shell), EVOO, 350 Third St, Cambridge, MA

Wednesday, March 23, 2016

8:30 Coffee

9:00 Three parallel breakout sessions:

- A. Can we reconcile real project and *N*th plant costs? How should we present this information to policy makers? (Co-chairs: Ed Rubin, CMU; George Booras, EPRI)
- B. What are the main challenges of industrial and power CCS cost estimation and financing? (Co-chairs: Jeff Hoffmann, NETL; Howard Herzog, MIT)
- C. What can be done to make CCS more competitive? What are realistic expectations for CCS cost reductions over next 10-20 years? By 2050? (Co-chairs: Wilfried Maas, Shell; Sean McCoy, LLNL)

12:00 Lunch

1:00 Breakout Session Reports

2:00 General Discussion

- What have we learned?
- Where should we be going?

2:45 Next meeting - Topics, Location, Timing

3:00 Adjourn

PARTICIPANTS

NAME

Ståle Aakenes Makoto Akai Brian Anderson Tim Barckholtz Geoffery Bongers George Booras

Andy Boston

Henry Chen Ganesh Dasari John Davison James Duffy Paul Fennell **Brock Forrest** Mike Fowler **Kristin Gerdes** Jon Gibbins Sallie Greenberg Leigh Hackett Howard Herzog Jeff Hoffmann Ken Humphreys Lawrence Irlam Nigel Jenvey

ORGANIZATION Gassnova

AIST West Virginia University Exxon Mobil Gamma Energy Technology EPRI Energy Research Partnership MIT Exxon Mobil IEAGHG Clean Air Task Force Imperial College 8 Rivers Capital MHIA NETL **UK CCS Research Centre** University of Illinois **GE** Power MIT NETL FutureGen 2.0 GCCSI ΒP

NAME Paul Johnson Neil Kern Jordan Kearns Haroon Kheshgi Amishi Kumar John Litynski Monica Lupion Wilfried Maas Niall Mac Dowell Sean McCoy Mike McGroddy Ray McKaskle Jen Morris Masaki Nemoto Mark Northam Sergey Paltsev **Bruce Phillips** Massimiliano Pieri Ed Rubin Hans Thomann John Thompson Via Teleconference: Max Ball Peter Versteeg

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SaskPower



INTRODUCTION

The fourth meeting of the CCS Cost Workshop (also known as the Expert Group on CCS Costs) was held on March 23-24, 2016 at the Massachusetts Institute of Technology (MIT) in Cambridge, Massachusetts. This function is now designated as the CCS Cost Network under the auspices of the International Energy Agency Greenhouse Gas Programme.

The meeting was organized by a Steering Committee including representatives from: Carnegie Mellon University (Ed Rubin), Electric Power Research Institute (George Booras and Richard Rhudy), IEA Greenhouse Gas Programme (John Davison), Lawrence Livermore National Laboratory (Sean McCoy), Massachusetts Institute of Technology (Howard Herzog), National Energy Technology Laboratory (Lynn Brickett), NaturalGas Fenosa (John Chamberlain) and Shell Global (Wilfried Maas).

The purpose of the workshop is to share and discuss the most currently available information on the cost of carbon capture and storage (CCS) in electric utility and other industrial applications, as well as the current outlook for future CCS costs and deployment. The workshop also seeks to identify key issues or topics related to CCS costs that merit further discussion and study.

As shown on the previous pages, the first day of the workshop was a plenary session addressing four general topics, each addressed by invited presentations, followed by a discussion among workshop participants. The second day pursued three topics in more detail via parallel breakout sessions, followed by a plenary session with group reports and discussion.

This document presents brief summaries of each of the four sessions from Day 1 and the three breakout sessions from Day 2, together with the full set of presentations by invited speakers on Day 1. The proceedings of previous workshops are available at: https://www.globalccsinstitute.com/publications/c cs%2520cost%2520workshop



PRESENTATION SUMMARIES

Session 1: Framing the Issue

The purpose of this session was to frame the issue of CCS cost estimates by providing background on the current status of these estimates. The first talk presented the results of a review of recent cost studies found in the open literature. The second presented the methodology that goes into a detailed CCS cost estimate. A brief description of each talk follows.

The Cost of CCS: A Review of Recent Studies Presented by Edward S. Rubin, Carnegie Mellon University

This presentation was based on a paper written for a special edition of the International Journal of Greenhouse Gas Control¹ that celebrated the tenth anniversary of the 2005 IPCC Special Report on Carbon Dioxide Capture and Storage (SRCCS).² The paper included costs of four capture technologies: Supercritical Pulverized Coal (SCPC) with post-combustion capture, SCPC with oxy-combustion capture, Integrated Coal Gasification Combined Cycle with precombustion capture, and Natural Gas Combined Cycle with post-combustion capture. Costs for CO₂ transport and storage were also included. The current reported range of costs were presented and compared to the costs found in the SRCCS after adjusting all costs to a common 2013 cost basis. While current capital costs were generally higher than adjusted SRCCS costs, the cost of electricity comparison showed little change primarily because of lower fuel prices and higher assumed capacity factors in recent studies. The ranges of CO₂ avoidance costs also were similar to adjusted SRCCS values after accounting for some changes in CO_2 transport and storage costs. The talk concluded with a discussion of the outlook for future cost reductions.

Methodology of a Detailed CCS Cost Study Presented by Jeff Hoffmann, National Energy Technology Laboratory (NETL)

NETL has produced a series of baseline studies on the cost and performance of various state-ofthe-art CCS power plants.³ These studies are very detailed and provide a valuable reference for the CCS community. This presentation reviewed the methodology that goes into generating a baseline technology cost estimate for the "next commercial offering." The seven key steps are:

- 1. Develop a technology analysis plan and solicit feedback from stakeholders.
- 2. Create a performance model of each power plant based on NETL process models.
- 3. Integrate carbon capture technology models based on literature and developer input.
- 4. Adjust balance of plant as needed per the new technology demands.
- 5. Estimate the capital, operating and maintenance cost of all plant components using the method described in NETL's QGESS documents and elaborated in the Baseline studies.
- 6. Apply plant financing and utilization assumptions to develop a cost of electricity.
- 7. Perform sensitivity analyses and provide R&D guidance.

After describing each step in detail, a case study was presented based on a SCPC plant with an amine-based post-combustion CO_2 capture system.

Session 2: Project Costs – Industrial Applications

John Davison introduced the session on industrial capture project costs. He highlighted that there is increasing interest in industrial CCS but cost estimation can be complex, for example due to integration with existing sites and in some cases multiple CO_2 sources. Also, many industrial plants are located in developing countries, where cost data are not easily available. There are examples however some successful industrial CCS projects and

¹ Rubin, E.S., J.E. Davison, and H.J. Herzog, "The Cost of CO₂ Capture and Storage," *International Journal of Greenhouse Gas Control*, **40**, pp 378-400, September (2015).

² IPCC, 2005: IPCC Special Report on Carbon Dioxide Capture and Storage. Prepared by Working Group III of the Intergovernmental Panel on Climate Change [Metz, B., O. Davidson, H. C. de Coninck, M. Loos, and L. A. Meyer (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA, 442 pp.

³ http://www.netl.doe.gov/research/energyanalysis/baseline-studies

presentations were made on two of them: the Quest and Illinois Basin/Decatur projects.

Wilfried Maas of Shell made a presentation about the Quest CCS project and its costs. The Quest project involves capture of CO_2 at a hydrogen plant at the Scotford upgrader near Edmonton. Canada, which processes hydrocarbons from oil sands fields. The capture plant uses Shell's ADIP-X amine process. The captured CO_2 is compressed in a multistage centrifugal compressor and is transported 65km to a saline reservoir storage site. Modular construction involving 69 modules was used for the capture and compression plant, which minimises site construction.

The plant has operated continuously for 6 months during which time 0.5Mt of CO_2 has been injected, exceeding the target rate. The FOAK facilities cost forecast is CAN\$812M, equivalent to 752 \$/tpa captured. A substantial part of the costs (CAN\$137M) is venture costs which could be reduced substantially in NOAK plants. There is an extensive knowledge sharing part of the programme, as described in the presentation slides. Some key messages were:

- It was emphasised that adequate support is needed to demonstrate CCS and reduce costs from FOAK to NOAK to deliver a competitive and viable technology in a decarbonised world.
- For FOAK plants, capital grants (to support build) and OPEX support (to ensure the plant operates) are required, plus other temporary measure (e.g. CCS certificates) if the uptake rate continues to be disappointing.
- Non-financial measures (enabling regulations, liability agreements etc) are also important.
- The main requirement for NOAK plants is expected to be a robust CO₂ price.

Sallie Greenberg of the University of Illinois and Ray McKaskle of Timeric Corporation presented insights into costs of CCS gained from the Illinois Basin - Decatur Project. This project involves compression, dehydration, transmission and storage of high purity CO₂ from a bio-ethanol plant at a rate of 1,000t/d. The pipeline is realtively short (1.9km) but it had to be above ground and insulated. The Illinois project uses reciprocating compressors. An important issue in the selection of reciprocating compressors, rather than the multi-stage centrifugal compressor used at Quest, was greater familiarity and proximity to a local supplier for support and spares. The project costs were presented in detail, showing a cost for compression, dehydration and transmission of \$31/t. The capital cost was amortised over the 3 year injection period, costs for a commercial project would be amortised over much longer period, resulting in lower costs. The capital costs were higher than the initial estimate but operating costs were lower. Some significant conclusions are:

- CCS is a major undertaking involving many types of industry, government and financial professional, as well as many industry trades.
- First mover projects can provide useful benchmarks and lessons learned that will benefit future projects.
- Incorporating CCS into existing operational plants comes with additional case-specific challenges and costs.
- Permitting timelines and general economic conditions may impact costs of future projects in ways that are difficult to predict.

Session 3: Project Costs – Power Applications

This session focused on cost estimates for CCS applications in electric power generation applications. The overall session objectives were to learn about the cost of actual CCS projects, including a summary of lessons learned and opportunities for future cost reductions. The projects included one operating postcombustion capture project, and two large-scale oxy-combustion projects that were in the advanced stages of development at the time the projects were cancelled.

Boundary Dam Carbon Capture Project

The first speakers were Max Ball and Peter Versteeg who joined the workshop via teleconference from SaskPower's office in Regina, Saskatchewan. Peter started with a summary operating statistics for the first-of-akind Boundary Dam Carbon Capture Project. In 2015 the net power output averaged 107 MW, with the plant being down for maintenance during the month of September. The daily average amount of CO_2 captured was 1,739 tonnes in 2015, however that increased to 2,726 tonnes in February of 2016.

The major factors impacting the capital cost of the project included site-specific, first-of-a-kind (FOAK), and market factors, as well as specific plant design features. The small size of the plant resulted in dis-economies of scale relative to the larger plant sizes assumed in most conceptual studies. Firing lignite also imposed a cost and performance penalty relative to higher rank coals. At the time the plant was constructed, an abundance of other heavy industrial activity in the Province resulted in higher hourly labor costs and reduced productivity. A heavy emphasis was placed on maximizing power output, as opposed to minimizing capital cost.

FOAK issues included schedule extensions due to conducting three parallel CO₂ capture plant FEED additional regulatory studies. requirements to be met, development of operating and environmental health & safety standards for a power plant integrated with a CO₂ capture system. Contingency provisions and design margins were impacted by an "it must work" philosophy. And finally, some components did not perform to their design expectations. A chart showing the wide fluctuations in the price of steel illustrated one example of how market factors adversely impacted the cost during the time period when Boundary Dam plant was constructed.

Based on the learnings from construction, startup, and initial operation of the Boundary Dam capture plant, SaskPower expects the cost of the next capture plant to be substantially less. Max also noted that their next plant would be designed to reduce CO_2 emissions to essentially natural gas equivalence to meet the Canadian Federal requirements, as opposed to the nominal 90% CO_2 capture capability at Boundary Dam.

FutureGen 2.0

Ken Humphreys, CEO of the FutureGen Alliance gave an overview of the project and the many milestones that were achieved prior to the project being terminated. Unit 4 of the Meredosia Energy Center in Illinois was to be repowered with oxy-combustion and CCS technology. The net plant output was expected to be 167 MW, while capturing 90+% of the CO₂ (or about 1.1 MMT/yr). A 28 mile pipeline would transport the CO₂ to a deep geologic storage site. Some of the many milestones achieved by the project team included:

- Power purchase agreement signed
- Final permits were issued for air, water, pipeline and CO₂ storage
- Subsurface rights were acquired and CO₂ liability management was addressed
- Mega-FEED was completed (70-90% of final design, at a cost of \$90 million)
- Project labor agreements were signed.

Unfortunately the federal co-funding expired and the project had to be terminated. The EPC costs were well known due to the fact they had fixed price contracts. The total as-spent capital cost of the power plant was estimated to be \$1,256 million, which excludes the over-thefence ASU and the \$423 million cost for the CO₂ pipeline and storage facilities. Ken presented detailed breakdowns for the Owner, Financing and Start-Up costs. Plant operating costs were estimated to be \$128/MWh on a 20-year levelized basis. The major operating cost drivers included oxygen, fuel, purchased power, ash disposal & consumables, and CO₂ transportation & storage. The total 20-year levelized LCOE including capital recovery was estimated to be \$179/MWh. However, after the MISO energy/capacity sales credit the net cost to the ratepavers would have only been \$138/MWh, representing less than a 2% average rate increase.

Lessons learned during the project included how to deal with a very large number of landowners for the CO_2 pipeline right-of-way, and the CO_2 storage subsurface rights. They also found that the EPC negotiations took much longer, and the balance of plant (BOP) was more complicated than originally planned. Future oxy-combustion plants will have reduced capital costs and improved efficiency due to retrofitting newer, larger USC plants that will benefit from economies of scale. CO_2 transportation and storage costs will also benefit from economies of scale.

White Rose CCS Project

The final speaker in this session was Dr. Leigh Hackett from GE Power, who talked about the White Rose CCS Project. The White Rose project is a new ultra-supercritical oxy-combustion plant with a gross output of 448 MW. The plant was designed to capture 90% of the CO₂, or about 2 million tonnes CO_2 per year. The plant would have been the "anchor" project for National Grid's regional CO₂ transport & offshore storage network. where the infrastructure was sized for 17 million tonnes CO_2 per year to enable future projects. The captured CO₂ was to be stored in a deep saline formation offshore, beneath the North Sea.

The UK Department of Energy & Climate Change (DECC) will publish 41 White Rose project keyknowledge reports later in 2016, including the full-chain FEED summary report, FEED lessons learned, FEED risk report, and full-chain project cost estimate report. The term "full-chain" refers to the oxy power plant, the onshore & offshore pipeline networks, and the CO_2 injection & storage systems. The full-chain project cost estimate was classified as an AACE Level 2 estimate for the majority of items, with 90% of the costs based on vendor quotes.

For the DECC reports, the actual White Rose project cost estimates were adjusted and normalized to take out project specific data and allow comparison to other published data. For example, the site was adjusted to US Gulf Coast basis and site preparation costs were removed. The normalized project cost estimate was broken down into externally supplied utilities, the oxy boiler/ASU/gas processing unit, power generation equipment & BOP, onshore pipeline, offshore pipeline, and storage facilities. Dr. Hackett then showed a chart illustrating the savings achievable for follow-on projects where they can take advantage of the existing CO_2 transportation and storage network.

The White Rose Project resulted in lessons learned in the following four key areas:

- Full-chain commercial structuring and management of cross-chain risks
- Non-EOR CO₂ storage business model
- Oversizing and sharing CO₂
- transportation & storage infrastructurePotential insurance gaps

Key take-aways from the White Rose project were that no significant technical barriers remain to project implementation, full-chain aspects were adequately defined and developed, and the next step is a large-scale commercial project. Dr. Hackett concluded by saying that the UK Government's decision to cancel the UK CCS Competition has stalled commercialization in the UK and Europe and "dented" confidence in CCS.

Session 4: CCS in the Context of Changing Electricity Markets

In the fourth session of the workshop, speakers took a step back from the topic of CCS cost estimation to look at the context for CCS in future electrical systems, what this implies about the value of CCS-equipped generation, and some alternative metrics that might better convey its value to decision makers. The session began with a presentation from Andy Boston (Energy Research Partnership), which was followed by responses from Neil Kern (Duke Energy) and Geoffrey Bongers (Gamma Energy Technology), and then general discussion.

The presentation from Andy Boston captured the lessons from an ERP analysis of future United Kingdom electricity systems, and highlighted three key messages:

- A zero- or very low-carbon electricity system with variable renewables (e.g., solar, wind) needs dispatchable, lowcarbon technologies to provide firm capacity
- Policy makers and system operators need to value services that ensure grid stability to establish a market for new providers
- A holistic approach that accounts for the cost of balancing the system would better recognize the importance of firm low carbon technologies than conventional measures of individual technology cost

To illustrate the final point, Andy presented results from his analysis showing that, even though gas-fired generation equipped with CCS had a relatively high LCOE, addition of capacity could result in a net reduction in system cost. His results also clearly showed, however, that the value of a technology is dependent on the existing generation mix and the grid services it provides, which makes these results difficult to generalize. His provocative conclusion was that this value cannot be captured by LCOE.

In the first invited response to the initial presentation, Neil Kern highlighted that Duke Energy sees a paradigm shift in the way traditional utility planning takes place as a result of the growing trend towards distributed generation. The result is that Duke is placing an increased emphasis on flexibility of centralized generation, and seeking to identify nontraditional markets for central stations. In the second invited response, Geoffery Bongers highlighted the multi-attribute comparisons of generating technology in the recently published Australian Power Generation Technology Study. In that study, technologies were evaluated not only on their LCOE, but also on their capital cost, water requirements, CO₂ emissions, waste products, availability and flexibility.

In the ensuing discussion, participants debated whether LCOE is an inadequate metric or is simply being used inappropriately, such as by comparing baseload plants with intermittent renewable that do not provide comparable services (ignoring the additional integration and backup system costs that would be required). Others felt the true value of dispatchable generation, like fossil-fuels equipped with CCS, can best be measured by the reductions in system-level cost that results as such capacity is added. Others noted that many decision makers want simpler metrics like LCOE. While most participants agreed on the need for ways to make better technology comparisons, and to more clearly quantify the value of CCS, there was no consensus on how this should be done.



BREAK-OUT SESSION SUMMARIES

Session A. Reconciling Real and Estimated CCS Plant Costs

<u>Questions</u>: Can we reconcile real project and Nth plant costs? How should we present this information to policy makers?

<u>Co-chairs</u>: Ed Rubin, CMU; George Booras, EPRI; assisted by Kristen Gerdes, NETL

This session focused on identifying the factors that typically contribute to higher costs of initial full-scale installations of CCS and other newly-commercial technologies (often referred to as FOAK, or "first-of-a-kind") relative to the longer-term (NOAK, or "*N*th-of-a-kind") costs commonly reported for mature technologies. Additional thoughts on how this information

should be presented to policy makers follow the presentation of the factors identified.

Reconciling Actual vs. Nth Plant Costs

In general, the cost of a specific project is affected by several classes of factors, including:

- Site Specific Factors
- Market Factors
- Design Basis Factors
- Project Execution Factors
- Financing/Contracting/Owner's Costs
- FOAK Factors (Planned & Unplanned)

Each of these categories can be further expanded to identify more specific factors that influence actual costs. Given the focus of this workshop on CCS costs, the factors whose cost is exacerbated by FOAK installations are highlight with an asterisk (*).

- Site-Specific Factors
 - Labor Costs, Productivity, Availability/Skill Requirements*
 - o Materials cost
 - o Seismic activity
 - Ambient conditions (temperature, etc.)
 - o Water availability & quality
 - o Fuel availability & quality
 - Proximity to CO₂ storage
- Design Basis Factors
 - Scope and battery limits: base plant, capture, transport, storage
 - Fuel type
 - o Plant size
 - o Pipeline capacity
 - Storage capacity
 - Cooling system design
 - Ambient conditions
 - o CO₂ capture rate
 - \circ CO₂ purity requirements
 - Emission standards
 - o Brownfield vs. greenfield vs. retrofit
 - Flexibility of operations *
 - Load following*
 - Start-up/shutdown*
 - Flexible capture*
- Market Factors
 - o Commodity prices
 - o Labor costs
 - Engineering costs
 - o Competition and availability
 - o Currency exchange rates
 - Construction equipment and services availability
 - \circ CO₂ value
 - Offtake agreements*

- Regulations and policies
- Private sector incentives?
- o Public sector tolerance for R&D
- Project Execution Factors
 - Scheduling*
 - Re-design in mid-construction*
 - Modular vs. stick build (shop vs. field fabrication)
- Financing and Other Factors
 - Financing (risk premiums)*
 - Permitting-related costs and delays*
 - Regulatory and legal issues
 - Plant availability, capacity factor, and dispatch expected (when assessing financial viability)*
 - Owner's costs*
 - Contracting strategy (where is the risk?)*
- FOAK Factors (Planned)
 - o Schedule length
 - Contingency/over-design
 - Development of training, simulators, maintenance protocols
 - o Extended ramp-up
 - Chemical plant operation in a power plant culture
 - Performance guarantee limitations
 - FOAK Factors (Unplanned)
 - Performance shortfalls

Presenting to Policy and Decision Makers

Rather than showing how various factors *add* to FOAK plant costs, our approach should be to show how *removing* various cost escalation factors that are unique to, or exacerbated by, FOAK projects will *reduce* the cost of subsequent projects. This could be illustrated, for example, with a set of bar graphs like those presented by SaskPower, but in the reverse order, starting with the high cost of an FOAK installation, with costs then coming down as various cost adders are removed with increasing experience and know-how.

Session B. Challenges of CCS Cost Estimation and Financing

<u>Question</u>: What are the main challenges of industrial and power CCS cost estimation and financing?

(Co-chairs: Jeff Hoffmann, NETL; Howard Herzog, MIT)

The breakout started by asking each participant to respond to the question for this breakout session. The responses and additional questions generated follow:

- How do you capture the global market competitiveness for internationally traded industrial products made with processes including CCS?
- For projects with government support, how do you capture government subsidy (and risk) as it relates to financing?
- How do you capture costs of real world projects?
- How do you effectively estimate project contingencies?
- How can we best assure cost estimates are used in an appropriate manner?
- Since industrial processes are more heterogeneous than fossil-fueled power generation, how to develop a novel plant for policy modeling and market deployment studies that is widely representative?
- The cycle times for industrial processes are long. The developed world is not building new plants and the typical business model is to replace rather than refurbish and retrofit.
- It is difficult to estimate costs in non-OECD countries.
- Policymakers view CCS and renewables as interchangeable. Cost estimating using LCOE support interchangeability.
- Time factor (permitting, etc.) can drive costs higher.
- Credibility of publically available cost estimates is difficult to assess because of frequent lack of transparency in assumptions. The lack of transparency makes it very difficult to calibrate, compare and validate individual published studies.
- Even studies that seem to be reasonably transparent are complicated, and a primer to methodology and intended purpose would be helpful in addressing how to use the studies.
- Studies are made in the context of "something" (i.e., specific policy scenario, fuel price scenario, anticipated future capacity needs), but the "something" is often changing.

After some discussion in trying to get a handle on these many disparate issues, the group focused on two areas to gain some insights.

Cost vs. economic analysis

A major issue for cost estimation is how to develop costs to compare CCS to other technologies. Right now there is an overreliance on the levelized cost of electricity (LCOE), which is not always a very good metric for comparison. Therefore, there is a need to go beyond the LCOE.

Cost estimates can generate what we term "hard" numbers, as well as context specific numbers. Examples of hard numbers include capital costs and heat rates. While capital costs can vary over time (e.g., inflation) and geography, these variations can generally be captured through sets of cost indices. Other hard number metrics can include process inputs (e.g., water), process effluents, and availability for dispatch.

Doing an economic analysis, such as one that produces an LCOE, requires context. The plant's capacity factor depends on dispatch, which can only be known in the context of the utility system in which the plant operates. There are many project specific factors that depend on the plant's location, permitting requirements of that location, labor environment, access to utilities, etc. The monetizing of risk and the valuation of ancillary services (e.g., capacity) will also vary widely depending on the context.

For comparing CCS to other technologies, developing methods based on the relatively hard numbers involved in a cost estimate (both cost and performance metrics) are preferred. Much more care must be taken when comparing technologies using context dependent numbers like LCOE.

Industrial processes

A big challenge in trying to determine the costs of Industrial CCS (ICCS) is the significant amount of process heterogeneity, both between industrial sectors and within industrial sectors. The appropriate technological approaches for CO_2 capture may vary greatly across industries. While at first blush it may seem that postcombustion capture with amines will always be an option, this may not be so. Impurities associated with exhaust streams may pose a significant challenge to amines. An example is the exhaust stream from the catalytic cracker at the Mongstad refinery, where the SO_3 in the exhaust gas caused the amine process to fail.

A potential major issue with ICCS is maintaining the integrity of the product. While this may not be an issue for post-combustion capture, other pathways that integrate CCS with the process must make sure that they maintain product integrity. As a result, there is a need for more detailed engineering assessments for capture options for the various industrial sectors and a need for more engagement with the industries.

An additional potential barrier to deployment of CCS technologies in the industrial sector is the approach that many industrial business take regarding existing and new assets. Several of the breakout participants suggested that it is more common for industrial sector businesses to run existing capacity to the end of its useful life "as built" or replace with new state-of-theart infrastructure rather than modify (i.e., retrofit) existing (and potentially outdated) capacity with new add-on processes. Therefore, it is likely that any back-end CCS technologies would compete against 1) alternative lower carbon intensive industrial processes and 2) location for replacement industrial facilities (either regionally or globally). Ultimately, the selection will be for the scenario that leads to the least-cost production of the industrial product and CCS is expected to play a role only if a low-carbon "benefit" can be monetized.

Session C. Making CCS More Competitive

<u>Questions</u>: What can be done to make CCS more competitive? What are realistic expectations for CCS cost reductions over next 10-20 years? By 2050?

(Co-chairs: Wilfried Maas, Shell; Sean McCoy, LLNL)

Round-table comments

- We know how much stuff costs; getting it financed and built is the hard part.
- Real questions about accuracy of public literature costs for capture (e.g., the US government can't even agree on a number) and we're not sure how to add-up the costs. But, from a practical industry standpoint, this isn't a big deal because they're in the right ballpark.
- Variability of costs is, however, a surprise; also, surprised at the cost of compression and injection.
- Worried about risks associated with storage. Looking at risk separately is convenient, but the whole chain matters; what about injection and monitoring costs? What are the costs when we have surprises (e.g., OK seismicity from w/w re-injection, BC seismicity from fracking)?
- The big issue facing CCS is getting the whole thing together; system costs are important.

- Commercial structures are key in getting CCS built but...
- ...the commercial case for CCS isn't there, at least in global aggregate near- term; creates an issue of timing, since we to need to work technology development today.
- In a really tough place on the technology development curve: need to de-risk technologies and get policy support. Need some data points.
- Current technologies not socially acceptable, and learning-by-doing won't cut it
- Nonetheless, there is a strong societal case for CCS; but massive market failure means there is no business case for individual developers. Need policy to address the failures.
- Perhaps early projects were too ambitious: they tried to solve both capture and storage simultaneously.
- What is the right scale for CCS: little with high unit cost (and lower risk) or high with low unit cost (and higher risk). Does this argue for small-scale?
- Busy talking about cost, rather than revenue maximization. How can CCS have value to those who are doing it?
- Need to move towards system costs and away from LCOE; however, as bad as LCOE might be, but we don't have a good alternative.
- Don't be too negative on recent progress: much in the technology space has improved over the last decade.

What do we do?

- Marginal value of additional paper cost studies is very low.
- UK CCS cost reduction taskforce found that 25% reduction from technology improvement, 50% economies of scale in T&S, 25% from reduction in finance costs; all that is needed are a handful of plants in the UK to reach their cost reduction targets...
- Comments suggest main issue in risk is not capture related: it's the transport and storage that is the problem and where focus needs to be. History is filled with programs focused on capture/plant side justified by technology development, few (noteworthy) successes; has this been the wrong focus?
- Need government action to handle T&S problem or no real way to manage risk –

fundamental difference between CCS and other technologies in power generation.

- Much of the past CCS focus was based on the presumption that there was going to be a rush to building coal that was going to happen in US and Europe.
- So, what is the state support package for development of a CCS industry? One answer is regulatory frameworks to push deployment: accelerate learning-by-doing and technology innovation. Create a market pull.
- Opposite commercial logic between US and Europe: US wants cheap CO₂ and low-cost sources fill the need; Europe want emissions reductions from expensive sources, who are begging oil and gas to play. For example, in the US physical CO₂ has value, but in Europe it is paper contracts that have the (uncertain) value.
- In the absence of EOR/CCUS, Europe has no revenue in the transport and storage chain.
- US thinking is that the storage side is well understood (from a technology perspective) based on R&D and current operations. Agreement that this is a trans-Atlantic difference, where Europe is more concerned with the transport and storage risk.
- With LCFS, issue is that there are cheaper ways to meet the requirements today via biofuels. Need to hit blend wall before CCS comes into play. However, LCFS in one jurisdiction that can drive CCS somewhere else opposite to discussion with economic leakage.
- What about carbon takeback obligations? Thinking about this in Europe.
- Energy systems analysis (e.g. IPCC) says CCS is critical and lowest-cost. But analysis is complicated, and question is how to sell it to the public and to policy makers.
- China and SE Asia are wild cards acknowledged by all huge potential, but capability gaps.
- Another wild card is advanced nuclear technologies; technology and resource availability enables targets to be set (e.g., REGGI, CPP).
- Other drivers (e.g., reductions in water use) may put us in a position to deliver cheaper capture as a co-benefit like molten carbonate fuel cells.

<u>Question to the group</u>: Will CCS be at 100 USD/MWh and commercially available by 2030?

- 5 No timing of needs and business case, scale-up cannot be rapid enough; supply chain collapsed and will need to be rebuilt; competition from other technologies; government not willing to acknowledge that prices need to go up (or justify increased prices) to make this all work
- 12 Yes prices will rise, and CCS will be marginal technology; Asia will do it, initial regulations will spur a discussion of what happens next that will lead to CCS; potential for breakthrough technology; CCS with gas will be where cost happens; cost might be there, but not widely demonstrated; new way of pricing energy in future enables CCS; costs for capture on gas are already there.
- 1 Abstention don't know enough

Report to Plenary Session:

- 1. We asked the question: will CCS be commercially available for power generation in 2030 at a cost of \$100-120/MWh? 12 responded "yes"; 5 said "no"; and 1 abstention. Disagreement on whether it will actually be deployed, though.
- 2. Difference between EU and US perspectives on where cost reductions are going to come from: capture technology, versus T&S infrastructure (particularly in regards to risk).
- 3. Cost reduction requires learning-by-doing which implies markets; need markets!
- 4. Market for CCS was going to be new coal, but now, not much new coal—at least in developed countries—so now there is a gap before we get to gas.
- 5. Tension between small-scale with high unit cost but low project cost, hence, lower risk; or large-scale with low unit cost but high project cost, hence higher risk.
- 6. Marginal benefit of additional cost studies is low.
- 7. Need to come up with effective means (messaging) to convey importance of CCS in a system context.
- 8. In the meanwhile, industrial CCS—oil and gas sector—will continue be a big driver. Wild card: what China decides to do is a huge deal.

PRESENTATIONS

Introduction

CCS Cost Network Workshop Overview Howard J. Herzog

Session 1: Framing the Issue

The Cost of CCS: A Review of Recent Studies Edward S. Rubin

Methodology of a Detailed CCS Cost Study Jeff Hoffman

Session 2: Project Costs – Industrial Applications

Quest Project and Its Costs Wilfried Maas

Insights into Cost of CCS Gained from the Illinois Basin-Decatur Project Sallie E. Greenberg, Ray McKaskle

Session 3: Project Costs – Power Applications

Project Costs Power Applications George Booras

Factors Impacting Capital Costs at SaskPower's Boundary Dam Integrated CCS Project Max Ball and Peter Versteeg

FutureGen 2.0 Ken Humphries

White Rose—Oxy-fuel CCS Project Leigh A. Hackett

Session 4: CCS in the Context of Changing Electricity Markets

The Value of Flexible, Firm Capacity on a Decarbonised Grid Andy Boston

Duke Energy Neil Kern CCS Cost Network Workshop Overview

CCS Cost Network Workshop Overview

Howard Herzog MIT March 22-23, 2016

Steering Committee

- Howard Herzog (MIT)
- Ed Rubin (Carnegie Mellon)
- Richard Rhudy/George Booras (EPRI)
- Sean McCoy (LLNL, formerly IEA)
- John Davison (IEAGHG)
- John Chamberlain (Gas Natural Fenosa)
- Wilfried Maas (Shell)
- Lynn Brickett/ Jeff Hoffmann (USDOE/NETL)

Howard Herzog / MIT Energy Initiative

Acknowledgements

- IEAGHG Umbrella for the Cost Network
- MIT Energy Initiative Meeting Planning
- Sponsors
 - MIT Carbon Sequestration Initiative Meeting Space, Lunches, and Breaks
 - » API, Chevron, Duke Energy, Entergy, EPRI, ExxonMobil, Shell, Southern Company, Suncor
 - Shell Workshop Dinner
- Thanks to all the presenters

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History

- Initial Discussions
 - GHGT-10, Amsterdam, September 2010
- Workshops
 - IEA Paris, 22 23 March 22-23, 2011
 - EPRI, Palo Alto, CA, April 25-26, 2012
 - IEA, Paris, November 6-7, 2013
- Now sanctioned as a Network under the IEAGHG

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Agenda

- Framing the Issue
 - The Cost of CCS: A Review of Recent Studies (Ed Rubin, CMU)
 - Methodology of a Detailed CCS Cost Study (Jeff Hoffmann, NETL)
- Project Costs
 - Quest (Wilfried Maas, Shell)
 - Illinois Basin/Decatur (Sallie Greenberg, University of Illinois: Ray McKaskle, Trimeric)
 - Boundary Dam (Max Ball and Peter Versteeg, SaskPower via teleconference)
 - FutureGen 2.0 (Ken Humphreys, FutureGen 2.0)
 - White Rose (Leigh Hackett, GE Power)
- CCS in the context of changing electricity markets
 - The value of flexible, firm capacity on a decarbonized grid (Andy Boston, Energy Research Partnership)
 - Initial Respondents: Neil Kern (Duke Energy), Geoffrey Bongers (Gamma Energy Technology)

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Breakouts

- A. Can we reconcile real project and nth plant costs? How should we present this information to policy makers? (9)
 - Ed Rubin, CMU: George Booras, EPRI
- B. What are the main challenges of industrial and power CCS cost estimation and financing? (11.5)
 - Jeff Hoffmann, NETL; Howard Herzog, MIT
- C. What can be done to make CCS more competitive? What are realistic expectations for CCS cost reductions over next 10-20 years? By 2050? (18.5)
 - Wilfried Maas, Shell; Sean McCoy, LLNL

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Other items

- Internet MIT GUEST (No password)
- General discussion on Wednesday afternoon on future activities of the Costing Network
- A proceedings of the meeting will be produced as a public document
- Dinner tonight
 - Reception starts at 7 pm
 - Sit down for dinner at 7:30
 - Wine and beer included

Howard Herzog / MIT Energy Initiative

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The Cost of CCS: A Review of Recent Studies

The Cost of CCS: A Review of Recent Studies

Edward S. Rubin

Department of Engineering and Public Policy Department of Mechanical Engineering Carnegie Mellon University Pittsburgh, Pennsylvania

Presentation to the

CCS Cost Network Workshop Cambridge, Massachusetts

March 22, 2016

Special Issue of *IJGGC*: 10 Years After the SRCCS



The IPCC Special Report on CCS

- Commissioned by IPCC in 2003; completed in December 2005
- First comprehensive look at CCS as a climate change mitigation option (9 chapters; ~100 authors)
- Included a detailed review of cost estimates for CO₂ capture, transport and storage options



SRCCS Costs for CO₂ Capture

excludes transport and storage; all costs in constant 2002 USD

New NGCC Plant		New SCPC Plant		New IGCC Plant		
Performance and Cost Measures	Range	Rep. Value	Range	Rep. Value	Range	Rep. Value
Emission rate w/o capture (kg CO ₂ /MWh)	344 - 379	367	736 - 811	762	682 - 846	773
Emission rate with capture (kg CO ₂ /MWh)	40 - 66	52	92 - 145	112	65 - 152	108
Percent CO ₂ reduction per kWh (%)	83 - 88	86	81 - 88	85	81 - 91	86
Plant efficiency w/ capture, LHV basis (%)	47 - 50	48	30 - 35	33	31 - 40	35
Capture energy reqm't. (% more input/MWh)	11 - 22	16	24 - 40	31	14-25	19
Total capital reqm't. w/o capture (US\$/kW)	515-724	568	1161 - 1486	1286	1169 - 1565	1326
Total capital reqm't. w/ capture (US\$/kW)	909 - 1261	998	1894 - 2578	2096	1414-2270	1825
Percent increase in capital cost w/ capture	64 - 100	76	44 - 74	63	19-66	37
COE w/o capture (US\$/MWh)	31 - 50	37	43 - 52	46	41-61	47
COE w/ capture only (US\$/MWh)	43-72	54	62 - 86	73	54-79	62
Increase in COE w/ capture (US\$/MWh)	12-24	17	18-34	27	9-22	16
Percent increase in COE w/ capture (%)	37-69	46	42 - 66	57	20 - 55	33
Cost of CO ₂ captured (US\$/t CO ₂)	33 - 57	44	23 - 35	29	11 - 32	20
Cost of CO ₂ avoided (US\$/t CO ₂)	37 - 74	53	29 - 51	41	13-37	23

SRCCS Costs for New Power Plants Using Current Technology

Power Plant System	Natural Gas Combined Cycle Plant	Supercritical Pulverized Coal Plant	Integrated Gasification Combined Cycle Plant			
Levelized Cost of Electricity (constant 2002 US\$/kWh)						
Reference Plant Cost (without capture)	0.03-0.05	0.04-0.05	0.04-0.06			
Added cost of CCS with geological storage	0.01-0.03	0.02-0.05	0.01-0.03			
Added cost of CCS with EOR storage	0.01-0.02	0.01-0.03	0.00-0.01			
Cost of CO ₂ Avoided (cons	tant 2002 US\$/tor	ine)				
Same plant with CCS (geological storage)	40–90 30–70		15-55			
Same plant with CCS (EOR storage)	20–70	10-45	(-5)-30			

2015 Cost Update

(Rubin, Davison and Herzog, *LIGOC*]

- Compiled data from recent CCS cost studies in the U.S. and Europe for new power plants with:
 - Post-combustion CO₂ capture (SCPC and NGCC)
 - Pre-combustion CO₂ capture (IGCC)
 - Oxy-combustion CO2 capture (SCPC)
- Adjusted all costs to constant 2013 US dollars
- Adjusted SRCCS costs from 2002 to 2013 USD using:
 - Capital /O&M cost escalation factors +
 - Fuel cost escalation factors (for COE)
- Compared recent cost estimates to SRCCS values

Recent Cost Studies Reviewed

• IEAGHG, 2014

- NETL, 2014
- EPRI, 2013
- NETL, 2013a, b
- ES&T, 2012
- IEAGHG, 2012

- Léandri et al., 2011
- GCCSI, 2011
- NETL, 2011a, b, c
- ZEP, 2011a, b, c
- NETL, 2010

16 studies, each with multiple cases

Differences in Key Assumptions

- Basic power plant design parameters such as net plant efficiency, CO₂ emission rates, and CO₂ capture rates have not changed appreciably since the SRCCS
- Some assumptions affecting CCS costs have changed:
 - Average power plant sizes without CCS are about 10% to 25% larger than in SRCCS studies
 - Assumed capacity factors are higher (by 10 %-pts for PC, plants, 2 %-pts for IGCC plants, and 8 %-pts for NGCC)
 - Fixed charge factor are lower (by about 10% for NGCC, 20% for IGCC and 30% for SCPC)
 - Parameter values often differ for plants with and w/o CCS
 - Increased focus on potential for utilization via CO₂-EOR





Capture System Costs Then and Now: New SCPC Plants w/ Post-Combustion Capture

	Current Valu		lues	es Adjusted SRCCS Values			Change in Rep. Value	
Performance and Cost Measures for New SCPC Plants w/ Bituminous Coal	Range		Rep.	Range		Rep.	(Current -Adjusted SRCCS)	
	Low	High	Value	Low	High	Value	∆ Value	Δ%
Plant Performance Measures								
SCPC reference plant net power output (MW)	550	1030	742	462	758	587	155	26
Emission rate w/o capture (kg COy/MWh)	0.746	0.840	0.788	0.736	0.811	0.762	0.03	3
Emission rate with capture (kg CO2/MWh)	0.092	0.120	0.104	0.092	0.145	0.112	-0.01	-7
Percent CO ₂ reduction per MWh (%)	86	88	87	81	88	85	2	
Total CO ₂ captured or stored (Mt/yr)	3.8	5.6	4.6	1.8	4.2	2.9	1.7	57
Plant efficiency w/o capture, HHV basis (%)	39.0	44.4	41.4	39.3	43.0	41.6	-0.2	-1
Plant efficiency w/ capture, HHV basis (%)	27.2	36.5	31.6	28.9	34.0	31.8	-0.2	-1
Capture energy reqm't. (% more input/MWh)	21	44	32	24	40	31	1.1	3
Plant Cost Measures	1243							
Total capital reqm't. w/o capture (USD/kW)	2313	2990	2618	1862	2441	2040	578	28
Total capital rogm't, with capture (USD/kW)	4091	5252	4580	2788	4236	3333	1247	37
Percent increase in capital cost w/ capture (%)	58	91	75	44	73	63	13	
LCOE w/o capture (USD/MWh)	61	79	70	64	87	76	-6	-8
LCOE with capture only (USD/MWh)	94	130	113	93	144	119	-6	-5
Increase in LCOE, capture only (USD/MWh)	30	51	43	28	57	43	0	-1
Percent increase in LCOE w/ capture only (%)	46	69	62	42	65	56	5	
Cost of CO ₂ cantured (USD/t CO ₂)	36	53	46	33	58	48	-3	-6
Cost of CO ₂ avoided excl T&S (USD/t CO ₂)	45	70	63	44	86	67	-4	-6

Capital Cost of SCPC Plants

representative values of cost ranges across studies



Added Capital Cost for CO₂ Capture



Typical Cost Trend of a New Technology



LCOE for SCPC Plants presentative values. <u>excluding transport & storage costs</u>





Transport and Storage Costs (relative to adjusted SRCCS)

Onshore pipelines (250 km):

 Recent U.S. costs are similar to SRCCS; European costs are significantly higher (esp. for 3 MtCO₂/yr)

Geological storage (onshore):

- Low end of cost range is substantially higher: high end of cost range is slightly higher
- EOR credits are substantially higher (~\$15–40/tCO₂)

Fotal Plant LCOE (2013 \$/MWh

for CO₂ capture, transport and geological storage

Case	NGCC with post- combustion capture	SCPC with post- combustion capture	IGCC with pre- combustion capture
Without EOR			
SRCCS (adjusted)	56 – 110	94 - 163	92 – 150
Recent Studies	63 – 122	95 - 150	112 – 148
With EOR credits			
SRCCS (adjusted)	48 - 100	76 – 139	77 – 128
Recent Studies	48 - 112	61 – 121	83 - 123

Mitigation costs (\$/tCO₂ avoided) also are roughly similar to adjusted SRCCS costs

Other Conclusions from the Study

- For new SCPC plants oxy-combustion capture shows potential to be cost competitive with post-combustion capture
- Based on current cost estimates for the four CCS pathways analyzed, there are no obvious winners or losers

The outlook for future cost reductions





Projected Cost Reductions from "Bottom-Up" Analyses (2)



Projected Cost Reductions from a "Top-Down" Analysis

(Learning curves plus energy-economic modeling)

Power Plant System	Reduction in Cost of Electricity (\$/MWh)	Reduction in Mitigation Cost (\$/tCO ₂ avoided)
SCPC -CCS	14% - 44%	19% – 62%
NGCC -CCS	12% - 40%	13% - 60%
IGCC -CCS	22% - 52%	19% - 58%

Percent cost reduction, 2001–2050

What does it take to achieve these cost reductions ?

- Sustained R&D
- Markets for CCS technology (created by policy carrots and sticks)
- Learning from experience

Thank You

rubin@cmu.edu

Methodology of a Detailed CCS Cost Study









Techno-Economic Analysis (TEA)

Transparent, Consistent Approach

What does a TEA consist of?

- <u>Reference case:</u> state-of-the-art (SOA) power plant should be similar to those found in the Baseline studies
- <u>Advanced case(s)</u>: Novel technology replaces SOA technology in reference plant

What to expect from a TEA?

- Defined approach allows for credible comparison within and across similar studies
- The common metric derived and compared is Cost of Electricity (COE) and net power plant efficiency (HHV & LHV)
- Comparison between cases can provide:
 - Representation and quantification of the benefits of the novel technology.
 - Identification and potential quantification of performance and cost goals for the novel technology.
- Sensitivity studies change a parameter in the novel technology and the impact it has on the technology and balance of plant.
 - Identification of critical performance and cost parameters, inform R&D prioritization decisions.

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Process Performance Modeling

Foundation Aspects

Key Specifications

- Site conditions
- Feedstock and consumable specifications
- Steam cycle conditions
- Boiler/gasifier performance
- Syngas processing
- Integration with balance-of-plant
- Performance Basis
 - Technology supplier/vendor data
 - Laboratory (i.e., R&D) data
 - Theoretical (i.e., thermophysical models, equations of state, etc.)
 - Target (i.e., meeting program goals and objectives)

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Process Economic Modeling Equipment Costing Basis Vendor Quotes - Significant process elements ASU · Gasifier Turbine generators AGR (sulfur, CO₂) processes **Third-party EPC Databases** - Conditioning of vendor quotes - Balance-of-plant including: Foundations Piping Instrumentation · Ancillary equipment **Program Targets** ENERGY National Energy Technology Laboratory



5/24/2016





Quality Guidelines for Energy System Studies Comprehensive Documentation

ENERGY National Energy Technology Laboratory

Title	Description		
Detailed Coal Specifications	Provides detailed specifications for seven coals commonly used with detailed production information		
Specifications for Selected Feedstocks	Provides recommended specifications for natural gas and coal that are commonly found in NETL energy system studies.		
Process Modeling Design Parameters	Documents the process modeling assumptions most commonly used in systems analysis studies and the basis fo those assumptions. The large number of assumptions required for a systems analysis makes it impractical to document the entire set in each report. This document serves as a comprehensive reference for these assumptions as well as their justification.		
CO ₂ Impurity Design Parameters	Summarizes the impurity limits for CO_2 stream components for use in carbon steel pipelines, enhanced oil recovery (EOR), saline formation sequestration, and co-sequestration of CO_2 and H_2S in saline formations.		
Capital Cost Scaling Methodology	Provides a standard basis for scaling capital costs, with specific emphasis on scaling exponents. This document contains a listing of frequently used pieces of equipment and their corresponding scaling exponent for various plant types, along with their ranges of applicability.		
Cost Estimation Methodology	Summarizes the cost estimation methodology employed by NETL in its assessment of power plant performance.		
Carbon Dioxide Transport and Storage Costs	Dioxide Transport Addresses the cost of CO ₂ transport and storage (T&S) in a deep saline formation with respect to plant location and region-specific aquifers.		
Fuel Prices for Selected Feedstocks	Provides an estimate of the market price delivered to specific end-use areas of four coals that are commonly used as feedstocks in the energy system studies sponsored by NETL. Also includes the estimated market price for natural gas delivered to three different regions.		

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Supercritical Pulverized Coal Power Plant *Summary Performance and Cost Results*

Case	B12A	B12B
CO ₂ Capture	0%	90%
Gross Power (MW)	580	642
Auxiliary Power Summary		
Balance of Plant	27	35
Flue Gas Cleanup	3	4
CO ₂ Capture		16
CO ₂ Compression	-	36
Total Aux. Power (MW)	30	91
Net Power (MW)	550	550
Heat Rate (Btu/kWh)	8,400	10,500
Efficiency (HHV)	41	33
Energy Penalty ¹	-	8

Case	B12A	B12B
CO ₂ Capture		
Total Plant Cost,	in Millions 20	11\$2
Base Plant	947	1,111
Gas Cleanup (SOx/NOx/Hg/HCI/PM)	167	197
CO ₂ Capture	•	484
CO ₂ Compression	•	98
Total	1,114	1,890
Cost of Electricit	y, \$/MWh (20	11\$)
Capital	39	72
Fixed	10	15
Variable	9	15
Fuel	25	31
CO2 T&S		10
Total ³	82	143
CO ₂ Captured (w/o T	&S), \$/tonne	(2011\$)
Compared to SCPC or NGCC		58







NETL Cost and Performance Studies *Important Considerations*

Capital Costs:

- Point estimates, consistent with AACE Class 4 (accuracy -15% to + 30%)1
- Intended to represent a "near-term" commercial offering (not Nth plant)
- Designed using a specific design basis

Costs of mature technologies and designs, PC and NGCC Plants without CO_2 Capture

- Estimates reflect nth-of-a-kind
- Costs have comparatively low uncertainty resulting from serial deployments (i.e., "learning <u>from previous</u> efforts") as well as continuing R&D

Costs of emerging technologies and designs, PC and NGCC Plants with $\rm CO_2$ Capture, all IGCC Plants

- Use same fundamental cost estimating methodology as mature plant designs
- Does not fully account for the unique cost premiums associated with true first-of-a-kind (FOAK) projects ("learning <u>while executing current</u> effort") initial, complex integrations of emerging technologies in a commercial application
- FOAK efforts are near certain to incur costs greater than those reflected in these reports

*National Energy Technology Laboratory. QGESS: Cost Estimation Methodology for NETL Assessments of Power Plant Performance. Pittsburgh, Pa : U.S. Department of Energy, April 2011. DOE/NETL-2011/145



















ENERGY National Energy Technology Laboratory











DEFINITIONS & CAUTIONARY NOTE

Reserves: Our use of the term "reserves" in this presentation means SEC proved oil and gas reserves.

Resources: Our use of the term "resources" in this presentation includes quantities of all and gas not yet classified as SEC proved all and gas reserves. Resources are consistent with the Society of Petroleum Engineers 2P and 2C definitions.

Organic: Our use of the term Organic includes SEC proved oil and gas reserves excluding changes resulting from acquisitions, divestments and year-average pricing impact

Shales: Our use of the term 'shales' refers to tight, shale and coal bed methane oil and gas acreage.

Shell

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We use centain terms in his presentation, such as discovery potential, that the United States Securities and Exchange Commission (SEC) guidalines strictly prohibit us from including in Filings with the SEC. U.S. Investers are urged to consider closely the disclosure in our Form 20-F, File No. 1-32575, available on the SEC website www.sec.gov. You can also obtain this form from the SEC by calling 1-800-SEC. 0330

March 2016

1











QUEST "HARDWARE" Capture plant in Fort Saskatchewan, approx 50 km N.E. of Edmonton Do fied in N Capture at the Scotford Upgrader from 3 Hydrogen Manufacturing Units CO₂ transported by 12" pipeline to storage, with 6" laterals Pipeline to 65 km north of the Upgrader Route selected to meet stakeholder requirements: CO, Poeline 28 km follows existing ROW Drilled under North Saskatchewan River . 30+ re-routes to accommodate landowner wishes Shall Base plan: 3 injection wells and associated monitoring Shell Global Solutions International March 2016



CO₂ STORAGE

- CO₂ stored in porous rock containing natural brine
- Basal Cambrian Sands (BCS) selected
 - 2,300 m, Prairies deepest sandstone
 - Multiple cap rock and salt seal layers, no significant faulting visible from wells or seismic
 - Well below hydrocarbon bearing formations and potable water zones in the region
 - Relatively few wells drilled into the BCS, none within 10km of the proposed storage site
- Wells and Drilling
 - Three injection wells
 - Conventional drilling methods
 - Multiple steel casings for wells, 3 in freshwater zone, all cemented to surface Stell Global Solutions International











16/05/2016







KNOWLED	GE SHARING	
Extensive k	nowledge sharing part of the program	Î.
http://ww	w.energy.alberta.ca/CCS/3845.asp	
Facility Desig Construction Geological F Facilities Op Regulatory a Public Engag Cost and Re Timeline General Proj	n Schedule ormation Selection :rations :Capture, Transportation, Storage& Monitoring oprovals ement re rues ert Assessment	1, Maintenance and Repairs
Extensive Flow Diagram	Detailed reporting H&M balance, Plot plan, Work Breakdown,, MMV, Closure Plan , Annual S	tatus Reports, Screening reports etc., P&IDs
 Analogous commercia 	to Knowledge sharing in the (now car lisation program	ncelled) UK CCS
https://www	.gov.uk/government/collections/carbon-capture-and-s	<u>storage-knowledge-sharing</u>
Shall Global Solutions Internation	a l	March 2016









16/05/2016



5/16/2016

Insights into Cost of CCS Gained from the Illinois Basin-Decatur Project



5/16/2016



IBDP Accomplishments

IBDP is the first demonstration-scale (one million tonne) U.S. project to use carbon dioxide (CO₂) from an industrial/biofuel source within the DOE Regional Carbon Sequestration Partnership (RCSP) program

IBDP is a fully integrated demonstration project comprised of compression dehydration facility, 1.9 km pipeline for delivery of supercritical CO₂ to injection, and observation system on an intensely monitored site

IBDP injection is the result of nine years of Phase III effort from funding to storing CO₂ in the reservoir, includes site characterization, permitting, risk assessment, public engagement, drilling, injection operations, reservoir geology, engineering, and geophysics, and baseline, injection, and post-injection monitoring and analysis



Illinois Basin – Decatur Project Site (on ADM industrial site)

- A Dehydration/ compression facility location
- B Pipeline route (1.9 km)
- C Injection well site
- D Verification/ monitoring well site
- E Geophone well



Insights into Costs of CCS Gained from IBDP

• IBDP Scope and Scale Definition:

- Capture of low pressure, water-saturated, high purity CO₂ from biofuels production
- Compression, dehydration, transportation, storage, and MVA represent what is done AFTER post-combustion flue gas capture at a power plant or other industrial facility
- Injection rate of 1,000 tonne / day represents about 50 MW_e of CO₂ or 10% scale of a 550 MW_(net) power plant with 90% capture
- Broader, overall project costs will be presented first, followed by a detailed examination of the capital and operating costs for the compression, dehydration, and transportation facilities

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IBDP Overall Project Costs

•	Pre-injection — Budget Period 3	(12/18/07 to 4/30/10): Cost \$22,226,960
•	Injection – Budget Period 4	(5/1/10 to 1/15/15): Cost \$66,077,449
•	Post-injection – Budget Period 5	(1/16/15 to12/17/17): Cost \$21,659,483
•	DOE Share	\$ 87,318,798 79%
•	Non-DOE Share	\$ 22,645,094 21%
۰	Total Value	\$109,963,892

Project Cost Breakdown (in progress)

Wells (11/2013)	Infrastructure (11/2013)	Geophysical (11/2013)	Geologic (11/2013)	MVA (12/2015)
Injection \$8,581,000	Well site Prep & Utilities \$673,000	Two 3D seismic surveys \$6,800,000	Well Logging \$1,650,000	Groundwater wells \$282,000
Verification \$6,377,00	Data Acquisition System \$387,000	Baseline 3D VSP \$280,000	Coring \$202,000	Equipment \$324,000
Geophone \$589,000	Office/training/ Computer Facility \$73,000	Three repeat 3D VSPs \$960,000	Core Analysis \$409,000	Chemical Analyses \$591,000
		Microseismic and surface sensors \$1,277,000	(Above applies to injection and verification wells)	Risk Assessment \$170,000
TOTALS \$15,547,000	\$1,133,000	\$9,217,000	\$2,261,000	\$1,127,000
Compr	ession/Dehydration r All totals su	59,217,000 not included here. It bject to change by e	ems in Purple based end of project	\$1 on Bl


IBDP Capital Costs

for Compression, Dehydration, and Transmission Facilities

Cost Categories	Costs, (2009 – 2011 US \$ MM)	Actual % of TDIC	Typical Range* (% of TDIC)			
Purchased Equipment	6.1	30	15-40			
Purchased-Equipment Installation	1.9	9	6-14			
Instrumentation and Controls	1.0	5	2-12			
Piping	5.1	25	4-17			
Electrical Systems	3.0	15	2-10			
Buildings and Yard Improvements	0.9	5	4-23			
Total Direct Cost (TDC)	18.0					
Engineering	1.9	9	4-20			
Construction Expenses	0.4	2	4-17			
Total Indirect Cost (TIC)	2.3		л			
Total Direct and Indirect Cost (TDIC)	20.3					

*Typical Ranges from Peters and Timmerhaus, 2003

IBDP Capital and Operating Costs / Tonne Injected for Compression, Dehydration, and Transmission Facilities

Cost Categories	Costs, (2009 – 2014) US \$ / tonne		
Capital Costs	20.34		
Electrical Power	7.76		
Operating Labor	1.32		
Supervisor Labor	0.20		
Maintenance	1.22		
Other Operating Costs	0.61		
Total	31.45		

Important statements regarding this table:

- Capital costs are amortized over the three-year injection period, amortization period would be much longer on a typical commercial project
- All costs in this table except for capital costs are derived using typical industry values as actual values are either confidential or not available
- Host site provided Plant Overhead functions, which would be an additional estimated \$ 2.01 / tonne at a green-field location
- If scaling costs for future projects, suggest using mid-2010 for capital costs and late-2014 for operating costs

Lessons Learned Regarding Project Costs for Compression, Dehydration, and Transmission Facilities

Capital costs were higher than the initial estimate, but operating costs were lower \rightarrow Net effect < 5% increase in \$ / tonne injected

- Scope Changes
 - Design capacity increased by 21%
 - Multistage centrifugal pump added
 - Above ground transmission pipeline insulation added
- Items (highest to lowest) with higher than original cost estimates
 - Transmission pipeline and insulation costs
 - Process and cooling water piping
 - Structural
 - Electrical
 - Engineering

Factors That Affected Project Costs for Compression, Dehydration, and Transmission Facilities

- Installation within a major operating industrial facility can increase project costs / complexity
 - Transmission pipeline had to be above ground and had to be insulated
 - Two equipment buildings required instead of one due to underground piping
 - These experiences may be informative with respect to installing a CO₂ capture retrofit within an existing power plant or other industrial facility
- UIC permitting timeline extended the facility construction schedule

Considerations for Costs on Future Projects

 It would help to know or at least to have a firmer estimate of the required injection pressure prior to process design and ordering compression equipment

 Planning for future projects can be informed by timeline required to obtain injection permits on first mover projects

- We thought compressor 52-week lead time would be critical path, but turned out not to be so in this case
- Longer project timelines may allow alternate equipment selection and / or more favorable pricing
- Pricing for future projects may be influenced (up or down) by overall economic conditions in general and for the oil and gas industry in particular





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TILLINOIS

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- The Midwest Geological Sequestration Consortium (MGSC) is a collaboration led by the geological surveys of Illinois, Indiana, and Kentucky.
- Landmark Graphics software via their University Donation Program and cost share plus Petrel software via Schlumberger Carbon Services.

Carbon Servi

NETL

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Post-Injection Activities

- 3D Surface Seismic Survey January 2015
 - Processing nearly complete
- Post-injection VSP, permit interim period January 2015
 - Working to improve comparisons between repeat VSPs
- Post-injection near surface monitoring
 - Moving from injection monitoring to reduced program
- Knowledge and data sharing best practices
 - Publications
 - National and international research collaborations
 - Collective data sets
 - Teaching data sets



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Factors Impacting Capital Costs at SaskPower's Boundary Dam Integrated CCS Project



16/05/2016



Potential for CCS at SASKPOWER

Unit	Unit Initial F Investment Inve		In Service	
BD 4/5	2017	2019*	2025*	
BD 6	2022	2024	2028*	
PR 1	2024	2026	2030*	
PR 2	2026	2026	2030*	
Shand 1	2037	2039	2043*	
New Build	New costs	more than reb	ouild today	

* Fixed by Regulation

































Power Plant CAPEX: Owner Costs

Cost Category	Total Cost As-Spent \$millions
Legacy Equipment	\$72.0
Project Development/Management Costs	\$22.4
Capital Spares	\$8.9
O&M Training & Mobilization	\$5.0
Builder's Risk & General Liability	\$8.2
Property Tax	\$2.7
Initial Fuel Pile & Consumables	\$2.5
Interconnection	\$1.5
State Sales Tax	\$0.0
Owner G&A & IWC LOC Fee	\$22.3
Total Owner Costs (excludes island specific start-up costs)	\$146

ower Plant CAPEX: Fin	ancing Cos
Project financed Construction Bank Loan followed by a financing	long-term bond
	i otal Cost
Cost Category	As-Spent \$millions
Cost Category Legal & Consulting Fees	As-Spent \$millions \$6
Cost Category Legal & Consulting Fees Upfront Financing Fees	As-Spent \$millions \$6 \$13
Cost Category Legal & Consulting Fees Upfront Financing Fees Origination Fees	As-Spent \$millions \$6 \$13 \$10
Cost Category Legal & Consulting Fees Upfront Financing Fees Origination Fees Commitment Fees During Construction	As-Spent \$millions \$6 \$13 \$10 \$5
Cost Category Legal & Consulting Fees Upfront Financing Fees Origination Fees Commitment Fees During Construction Interest During Construction	As-Spent \$millions \$6 \$13 \$10 \$5 \$31
Cost Category Legal & Consulting Fees Upfront Financing Fees Origination Fees Commitment Fees During Construction Interest During Construction Bond Placement Fees (Term Financing)	As-Spent \$millions \$6 \$13 \$10 \$5 \$31 \$9
Cost Category Legal & Consulting Fees Upfront Financing Fees Origination Fees Commitment Fees During Construction Interest During Construction Bond Placement Fees (Term Financing) Initial Debt Service Reserve - LOC Commitment Fees	As-Spent \$millions \$6 \$13 \$10 \$5 \$31 \$9 <\$1



Cost Category	Total Cost As-Spent \$millions
Start-up of Legacy Equipment	\$10
Fuel and other Consumables	\$24
Purchased Power	\$8
Credit for Power Sold	(\$15)
Total Start-up Costs (excludes island specific start-up costs)	\$27
15	www.FutureGen



CO₂ Storage CAPEX: Owner Cost

Includes pipeline and storage

· All cash basis with no return on equity

Cost Category	As-Spent \$millions
Land Acquisition	\$27.7
Project Development/Management Costs	\$12.1
Builder's Risk & General Liability	\$3.3
Property Tax	\$0.3
CO2 Trust Fund	\$51.9
State Sales Tax	\$0.0
Owner G&A, IWC, & Fees	\$21.7
Total Owner Costs	\$117













White Rose—Oxy-fuel CCS Project





- A new modern ultra-supercritical Oxy-Power Plant, up to 448MWe (gross)
- Clean power generated for the equivalent needs of 630,000 homes
- 100% of flue gas treated, 90% CO₂ capture rate → 2 million tonnes CO₂/year
- Potential to co-fire biomass
- Anchor project for National Grid's regional CO₂ transport & offshore storage network
- Yorkshire & Humber CCS cluster covers almost 20% of UK's CO₂ emissions
- Infrastructure planned to be sized for 17 million tonnes CO₂/year to enable future projects
- CO₂ to be permanently stored in a deep saline formation offshore, meath the North Sea March 22-23 2016 March 22-23 2016

Project key-knowledge reports 41 documents to be published by Department of Energy & Climate Change (DECC), UK including: - Full-chain FEED summary report - Full-chain basis of design - Full-chain FEED lessons learnt - Full-chain FEED risk report - Full-chain project programme - Full-chain project cost estimate report - Financing feasibility report - Financial model - Project execution plan - Various technical documents March 22-23 2016 CCS Cost Network Workshop - MIT White Rose 4



Third Party	Equity	Edulty C	Controlitation PCGs	Authority Funding
Commercial Banks Commercial Banks Security psckage	BOC	GE	Other	(s)[TBC] DECC LCCC DECC/E
ECAs, Multilaterals, providers	Share Secondme mon Terms and ties Agreements	aholders' Agreemen et Agreements and eveloper Capture Limi	r, Shareholder Loans. other Equity Arrangem Power ted	Proper Contrast, Contrast for NERX Diset Agreementh with Kay Sub-Contrasters
Insurance Re-maurance Insurers surers Re-maurance Insurers [TBC] Project Insurance programme Support Supp	Principal Consents	5 (Cy Power evelopment nearl Order dy Agreement connection DEM) Agreement	Transportation & Storage Genices Agreement	CO2 Officiale Services Services National Grid Carbon Limited Co2 Storage Carbon Sentinel Carbon Sentin
National Grid Carton Limited Disk-Contract BOC (including ASP major maritemance)	lier OSM	se Laydown Lause. Iemente) Agroement	Power Purchase Agreement Grid Connection	Operating Agreement Power Offtake Services Power Offtaker [TBC] GB Wholesale Power Market NGET (as TSO) GB 400 kV Transmission System
GE Servi	ly-Side Works	or Maintenance psement	TNUOS Agreement EU Emissions Allowance Agreemen	Emissions Trading Services
Linde Engineering (ASU)	OPP EI	PC Agreement	Project Management Services Agreement	Project Management Services
Sub-contractors, insurers etc Drax	Inter-Com Agr BC1 Project M	versions EPC	Early Works Agreement Enabling Works	Pre-NTP Works Early & Enabling Works Contractor(s) Sub-contractor

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- Cost estimate performed through 2015 assuming an NTP late 2015 as part of FEED work.
- Capture Power managed the estimating process (alignment, basis, reviews, etc)
- OPP Input from GE, BOC, Drax and owners costs by CPL
- T&S Input from NGC
- Market enquiries undertaken for 90% of the project's costs.
- Costs assessed to be equivalent to AACE Level 2 for the majority of items.
- Monte Carlo analyses performed for calculation of uncertainty bands and establishment of P₅₀, P₁₀ and P₉₀ values.

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9

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#	Cost element	Notes	P ₅₀ (£m)	P ₁₀	P ₉₀	Drivers of uncertainty
1	Externally supplied OPP utilities	Interconnections for coal, limestone, water etc.	49	-3%	+3%	Commodity and labour prices
2	Oxyfuel boiler, Air Separation Unit and Gas Processing Unit	Equipment	455	-2%	+3%	Commodity and labour prices, technology risks
3	Oxy-power plant generation equipment and BoP	Including civils and erection for element 2	471	-3%	+4%	Commodity and labour prices
4	Onshore CO ₂ pipeline	Including multi-junction, pumping station, metering and owner's costs	358	-6%	+6%	Commodity and labour prices
5	Offshore pipeline	Including landfall and owner's costs	225	-11%	+11%	Commodity and labour prices, offshore risks
6	Storage facilities	Including the platform, wells, metering and owner's costs	344	-17%	+21%	Commodity and labour prices, offshore risks, storage risk



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Lessons learnt

Commercial













3. Oversizing and sharing T&S infrastructure T&S infrastructure : considerations · T&S needs to be developed along the lines of regional networks and needs planning to achieve economies of scale and optimum deployment: - Regional potential for CO2 capture clusters including power and industrial emitters - Storage locations, capacity and development, including EOR/EGR potential - Infrastructure sizing, routing and build-out program. · High up-front development costs especially for storage - Will require some level of financial support, especially with uncertainty over CCS future T&S providers will very likely require a degree of risk insulation: Revenue certainty for failure of CCS market to develop or failure/default of user(s) - Long term CO2 storage risks Change in market circumstances, e.g. change in Law Up front clarity on 3rd party access, charging methodology, funding approach, etc. CCS Cost Network Workshop - MIT White Rose March 22-23 2016 20

4. Insurance

Potential insurance gaps: challenges

- Construction phase:
- Adequacy of insurance coverage for CCS related risks was not confirmed, e.g. Delayed Start-up (DS) coverage for CCS specific equipment and for offshore risks.
- · Operational phase:
- Insurance coverage was not available for storage risk.
- Adequacy of insurance coverage for CCS related risks was not confirmed, e.g. Business Interruption (BI) coverage for CCS specific equipment and offshore risks.
- Longer-term market-appetite for operational insurances could only be assessed after operational feedback from one or more projects available.

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21

4. Insurance

Potential insurance gaps: considerations

- UK DECC had proposed mechanisms to share costs associated with impact from specific CCS related construction and operational risks .
- Mechanisms were under discussion to address the storage risk and the financial instrument requirements of the EU CCS directive:
 - Establishment of a specific ring-fenced storage risk mitigation fund built over the initial
 operational years and maintained until handing back of the store.
- Potential government support backing shortfalls that cannot be covered through the fund.
- Discussions were ongoing with DECC in relation to the concept of "insurer of last resort", however the need had not been fully established or agreed.
- These mechanisms may be beneficial to support initial CCS projects more widely until an insurance market is adequately developed particularly for "CCS" risks.

 In the UK a regulated utility model for T&S infrastructure could be developed to *udecoestimecovery.formcontainsis* is ks which an area to the second secon



Key take-aways

- There were no significant technical impediments to project implementation.
 - Limited benefits from further R&D for oxy-fuel based CCS
- · Full-chain aspects were adequately defined and developed:
- Basis of design
- Interfaces

HE)

- Metering & monitoring
- Commissioning
- Operation & controls etc.
- large-scale commercialization projects the next logical step in the technology development road-map.
- UK Government decision to cancel the UK CCS Competition has stalled commercialization in the UK and Europe and dented confidence in CCS

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Key take-aways

- CCS can be competitive with other forms of low-carbon generation including renewables and new nuclear
- Deployment of appropriate commercial structures key to enabling large-scale roll-out of flexible or base-load CCS:
 - De-link generation business models from potential T&S impact and vice versa.
 - Government support desirable for cross chain default and storage risk, at least for the initial projects.
 - Non-EOR storage is a low-return waste disposal business; de-risking the business key for attracting private sector investments.
- To achieve economies of scale and compete with other clean energy technologies T&S infrastructure needs to be right-sized and planned, considering:
- Regional requirements, clusters and storage locations and capacities
- Potential CO2 uses (EOR/EGR)
- · Long-term policy certainty and consistency essential for attracting investments.

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25

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The Value of Flexible, Firm Capacity on a Decarbonised Grid





















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7













10

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Duke Energy













Conclusion

- Currently, there is no standard metric for quantifying the value of flexibility.
- Central generation has a place in the future but its role will be significantly different (i.e. more flexible)
- CCS technology must not hinder flexibility.
- Explore non-traditional markets for central stations (polygen, CHP, desalinization, etc.)
- Technologies must be economically competitive to justify ongoing O&M spend.





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